

**HOUSE . . . . . No.**

---

---

**The Commonwealth of Massachusetts**

PRESENTED BY:

**Vincent A. Pedone**

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the passage of the accompanying bill:

An Act relative to fair and equitable managed care contracting standards.

PETITION OF:

NAME:

Vincent A. Pedone

DISTRICT/ADDRESS:

15th Worcester

[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE HOUSE, NO. 1055 OF 2007-2008.]

**The Commonwealth of Massachusetts**

---

**In the Year Two Thousand and Nine**

---

**AN ACT RELATIVE TO FAIR AND EQUITABLE MANAGED CARE CONTRACTING  
STANDARDS.**

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority  
of the same, as follows:*

1           SECTION 1. Section thirty eight of chapter one hundred and eighteen E of the general  
2 laws is hereby amended by inserting at the end thereof of the following new paragraphs:  
3           “Within 45 days after the receipt by the Division of completed forms for reimbursement to a  
4 physician who participates in a medical service program established pursuant to this chapter the  
5 Division shall (i) make payments for such services provided by the physician that are services  
6 covered under such medical assistance program and for which claim is made, or (ii) fully notify  
7 the provider in writing or by electronic means of any and all reason or reasons for nonpayment,  
8 or (iii) notify the provider within 15 days in writing or by electronic means of all additional  
9 information or documentation that is necessary to establish such physician’s entitlement to such  
10 reimbursement. If the Division fails to comply with the provisions of this paragraph for any such  
11 completed claim, the Division shall pay, in addition to any reimbursement for health care

12 services provided to which the physician is entitled, interest on any unpaid amount of such  
13 benefits, which shall accrue beginning 45 days after the Division's receipt of request for  
14 reimbursement, or 15 days after the receipt of an electronic claim, at the rate of 1.5 per cent per  
15 month, not to exceed 18 per cent per year. The provisions of this paragraph relating to interest  
16 payments shall not apply to a claim that the Division is investigating because of suspected  
17 fraud.”

18 “The division shall provide written guidelines to providers of medical services that participate in  
19 a medical assistance program established pursuant to this chapter setting forth a statement of its  
20 policies and procedures that is complete, detailed and specific with regard to what such providers  
21 must include in claims for reimbursement in order to qualify as a completed claim for  
22 reimbursement payment for which any such provider is entitled. Such guidelines shall identify all  
23 of the data and documentation that is to accompany each claim for reimbursement and shall  
24 identify all utilization review and other screening policies and procedures employed by the  
25 division in reviewing such claims submitted by a provider of medical services.”

26 SECTION 2. Section one hundred and eight, subsection 4 (c) of chapter one hundred and  
27 seventy-five of the General Laws is hereby amended in the second sentence by striking out the  
28 words “forty five days” and inserting in place thereof the following: “fifteen days”.

29 SECTION 3. Section one hundred and ten (G) of chapter one hundred and seventy-five  
30 of the General Laws is hereby amended in the second sentence of the second paragraph by  
31 striking the words “forty five days” and inserting in place thereof the following: “fifteen days,”

32 SECTION 4. Section eight of chapter one hundred and seventy-six A is hereby amended  
33 in the first sentence of clause (e) by striking the words “within forty five days,”

34 SECTION 5. Section 7 of chapter one hundred and seventy-six B of the General Laws is  
35 hereby amended in the second sentence of the second paragraph by striking out the words “forty  
36 five days” and inserting in place thereof the following: “fifteen days,”

37 SECTION 6. Section 6 of chapter 176G is hereby amended in the first sentence of the  
38 second paragraph by striking out the words “45 days” and inserting in place thereof the  
39 following: “fifteen days,”

40 SECTION 7. Section 2 of chapter 176I is hereby amended in the first sentence of the  
41 third paragraph by striking the words “45 days” and inserting in place thereof the following:  
42 “fifteen days,”

43 SECTION 8. The General Laws are hereby amended in section 1 of chapter 176O by inserting  
44 after the definition of “concurrent review” the following:  
45 “contracting agent”, a covered entity engaged, for monetary or other consideration, in the act of leasing,  
46 selling, transferring, aggregating, assigning or conveying, a physician or physician panel to provide health  
47 care services to beneficiaries.

48 And further, by inserting after the definition of “covered benefit”, the following:

49 “covered entity” includes, but is not limited to, any entity responsible for payment or coordination of  
50 health care services, including but not limited to all entities that pay or administer claims on behalf of  
51 other entities.

52 And further, by inserting after the definition of “participating provider”, the following:

53 “payer”, a self-insured employer, health care service plan, insurer, or other entity that assumes the risk  
54 for payment of claims or reimbursement for services provided by contracted physicians.

55 SECTION 9. Subsection (b) of Section 10 of chapter one hundred and seventy six 0 of  
56 the General Laws is hereby amended by adding the following paragraphs:

57 (4) a requirement that physician group budgets be based on an accepted per member per month  
58 cost determined y actuarial input from a collaboration of representatives including physicians,  
59 business groups, employers, carriers and the Division of Insurance.

60 (5) a requirement that reinsurance amounts be determined according to an actuarial standard  
61 estimate of catastrophic events in a provider unit.

62 (6) a requirement that carriers provide the physician or physician group with detailed expense  
63 descriptions, including but not limited to member name, dates of service, primary care and  
64 referring physician information, the physician and/or facility performing the services, amount  
65 paid, and, where applicable, amount withheld. Physicians should also receive specific  
66 information on the company's provider units and/or contracted physicians reconciliation process  
67 so that the provider can review the information at least three months prior to the corporation's  
68 declaring the provider unit above, under, or at budget."

69 (7) a provision permitting the provider to refuse participation in one or more such other plans at  
70 the time the contract is executed without affecting the provider's status as a member of or for  
71 eligibility in the plan which is the subject of such contract or other plans."

72 (8) a prohibition against modification of the contract without the express, written consent  
73 of all parties.

74 (9) a requirement that claims which may involve other carriers or future settlements,  
75 including but not limited to auto accidents involving legal cases, be extracted from year  
76 end budget and settlement information

77 SECTION 10. The General Laws are hereby amended by inserting after section 10 (c) of chapter 176O the  
78 following:

79 (d) (1) A contracting agent shall be registered with the Division of Insurance. Provided further that all  
80 contracts between a physician and a contracting agent shall comply with all of the following  
81 requirements:

82 (a) Contain within the contract itself all material terms consistent with the general laws.

83 (b) Clearly and in a separate section, name any payer eligible to claim a discounted rate.

84 1. Any payers seeking eligibility to claim a discounted rate, directly or indirectly,  
85 subsequent to the original execution of the contract must be added to the contract through  
86 a separate amendment to the contract that is signed by the physician.

87 2. Any amendment naming additional payers shall be presented to the physician for  
88 signature ninety (90) days prior to any anticipated disclosure, lease, sale, transfer,  
89 aggregation, assignment, or conveyance of the physician's discounted rate.

90 (c) Identify and highlight all amendments made to the contract.

91 (d) Contain a provision identifying the right of the physician to affirmatively opt in and/or opt out  
92 of any agreements to lease, sell, transfer, aggregate, assign or convey a physician panel and  
93 associated discounts without penalty, sanction, or retaliation of any kind.

94 (e) Contain provisions informing the physician of his or her contracting and payment rights, as  
95 specified in this section and all other relevant provisions of the general laws.

96 (f) Contain a provision fully disclosing any access fee or other remuneration the contracting agent  
97 may receive and the specific benefits and service the contracting agent will provide.

98 (g) Contain a provision that requires the contracting agent to obligate any payer or covered entity,  
99 through contract, to not further disclose, lease, sell, transfer, aggregate, assign or convey the  
100 physician panel and associated discounts to any other payer or entity; and

101 (h) Contain a provision that requires upon the termination of the physician-contracting agent  
102 contract, the contracting agent to notify each payer or covered entity that the payer or covered  
103 entity, is no longer authorized to:

104 1. Access the physician's discounted rate; or

105 2. Disclose, lease, sell, transfer, aggregate, assign, or convey the physician's discounted  
106 rate.

107 (2) A contracting agent that proposes to sell, lease, assign, transfer or convey a physician's name,  
108 contracted rate or any other information must have a direct contract with the physician.

109 (3) A contracting agent shall ensure through contract terms that all payers to which it has leased, sold,  
110 transferred, aggregated, assigned or conveyed a physician panel and its associated discounts comply with  
111 the underlying contract between the contracting agent and the physician and pay the physician pursuant to  
112 the rates of payment and methodology set forth in the underlying contract.

113 (4) A contracting agent shall not lease, sell, transfer, aggregate, assign or convey its physician panel and  
114 associated discounts or any other contractual obligation to any entity that is not a payer.

115 (5) The contract between the contacting agent and physician will neither authorize nor require the  
116 physician to consent to the sale of his or her name and contracted rates for use with more than a single  
117 product or line of business.

118 (6) The contract between the contracting agent and the physician will neither authorize nor require the  
119 physician to consent to the sale of his or her name and contracted rate more than once.

120 (7) After receiving information from a contracted physician that a payer to whom a contracting agent has  
121 leased, sold, transferred, aggregated, assigned or conveyed its physician panel and associated discounts is  
122 not complying with the terms of the underlying contract, including, but not limited to, statutory  
123 requirements for timely and accurate payment of claims, and the contracted physician has fulfilled the  
124 appeal or grievance process described in the underlying agreement, if any, without satisfaction, the  
125 contracting agent shall, within 45 days, do at least one of the following:

126 (a) Ensure the payer causes correct payment to be made to the physician.

127 (b) Ensure the payer otherwise complies with the terms of the underlying contract or  
128 terminate the contracting agent's agreement with the payer.

129 (c) Assume direct responsibility for the payment of the claim in question by paying the  
130 physician the amount owed under the contract and in the manner required by general  
131 laws.

132 (8) A contracting agent shall require those payers and covered entities that are by contract eligible to  
133 claim a physician's contracted rates to cease claiming entitlement to those rates upon termination of the  
134 underlying contract between the contracting agent and the physician or upon termination of the  
135 physician's authorization for the payer to pay the contracted reimbursement rate as permitted under the  
136 terms of the contract between the contracting agent and the physician.

137 (9) Any explanation of benefits and/or remittance advice issued in the Commonwealth after the effective  
138 date of this act, in electronic or paper format, shall include the identity of the entity authorized to have  
139 leased, sold, transferred, aggregated, assigned or conveyed the physician's name and associated discount.



140 (10) After the effective date of this act, a payer, or any representative of the payer, processing claims or  
141 claims payments, shall clearly identify, in electronic or paper format, on the explanation of benefits and/or  
142 remittance advice, the entity assuming financial risk for services and the identity of the contracting agent  
143 through which the payment rate and any discount are claimed. A copy of the underlying contract must be  
144 provided to the physician upon request.

145 (11) After the effective date of this act, where the covered entity, contracting agent, or payer issues  
146 member or subscriber identification cards, the cards shall, in a clear and legible manner, identify any  
147 third-party entity, including any contracting agent, responsible for paying claims and any third-party  
148 entity, including a contracting agent, whose contract with a payer controls or otherwise affects  
149 reimbursement for claims filed pursuant to the subscriber contract.

150 (12) No payer, payer representative, administrator of claims payment, or other third party acting on  
151 behalf of a payer shall be eligible to claim or otherwise proffer a physician's specific contracted rate for  
152 services except to the extent that the rate is based on the contract that directly controls payment for  
153 services provided to that patient and is reflected on the explanation of benefits and/or remittance advice  
154 and on any patient identification card issued to the patient.

155 (13) Nothing in the contract between the contracting agent and the physician shall supersede the  
156 provisions of this act.

157 (14) In coordination with relevant state law, no covered entity may retaliate against a physician for  
158 exercising the right of action provided under this Act.

159 (15) The Division of Insurance shall adopt regulations as necessary for the implementation and  
160 administration of this Act. Upon finding a contracting agent, insurer, or other entity in violation of this  
161 Act, the Commissioner of Insurance may issue a cease and desist order to prevent violation of this Act  
162 and shall issue fines and penalties of no less than \$1,000 per violation. The Division shall adopt an  
163 administrative remedy process for parties to pursue their rights, including but not limited to the

164 recoupment of payment lost, by a physician, due to an unauthorized agreement to lease, sell, transfer,  
165 aggregate, assign or convey a physician panel and associated discount arrangement in violation with this  
166 Act.

167 (16) Nothing in this Act prohibits or limits any claim or action for a claim that the physician has against a  
168 covered entity or contracting agent. All applicable administrative fines and penalties apply.

169 (17) If any provision of this Act is held by a court to be invalid, such invalidity shall not affect the  
170 remaining provisions of this Act, and to this end the provisions of this Act are hereby declared severable.