

SENATE No.

The Commonwealth of Massachusetts

PRESENTED BY:

Patricia D. Jehlen

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the passage of the accompanying bill:

An Act relative to eyewitness identification procedures.

PETITION OF:

NAME:

Patricia D. Jehlen

DISTRICT/ADDRESS:

Second Middlesex

The Commonwealth of Massachusetts

In the Year Two Thousand and Nine

AN ACT RELATIVE TO EYEWITNESS IDENTIFICATION PROCEDURES.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. The General Laws are hereby amended by inserting after Chapter 276A, the
2 following new chapter:--

3 Chapter 276B Relative to Eyewitness Identification Procedures

4 Section 1. As used in this chapter the following words shall have the following meanings:

5 "Law Enforcement Agency" shall refer to any state, county, or local law police organization that has the
6 power to make arrests pursuant to GL ch. 22c or GL ch. 147 sec. 8.

7 "Eyewitness Identification" shall refer to the process by which an eyewitness views individuals or
8 representations of individuals with the aim of identifying a suspect.

9 "Administrator" shall refer to a duly authorized person who oversees an eyewitness identification.

10 "Blind Administration" shall refer to the administration of an eyewitness identification by an
11 administrator who does not know the suspect's identity.

12 "Folder System" shall mean the administration of the eyewitness's viewing of a photo-array by an
13 administrator who may be aware of the suspect's identity but does not know when the eyewitness
14 views the suspect's representation as per the following procedure: the suspect's representation is
15 inserted in one of ten folders; five folders contain representations of fillers; and the remaining three
16 folders remain empty. The administrator then shuffles the folders without looking at the contents and
17 labels each folder with a number, 1 through 10. Each folder is then viewed individually and returned to
18 the administrator. If the witness identifies a suspect, the administrator records the order in which the

19 folders were presented in addition to the law enforcement agency's regular eyewitness identification
20 documentation procedure.

21 "Filler" shall refer to an individual used in an eyewitness identification who is known to be innocent but
22 fits the description of the suspect.

23 "Sequential Administration" shall refer to an eyewitness identification in which individuals or
24 representations of individuals are presented to the eyewitness sequentially in order to minimize the
25 potential for relative judgment.

26 "Photo-array" shall refer to an eyewitness identification using visual representations of individuals.

27 "Neutral Instructions" shall mean guidelines given to the eyewitness prior to the identification
28 procedure that do not lead him or her to assume that the suspect is present.

29 "Confidence Judgment" shall mean a written statement by the witness after he or she has made an
30 identification as to how certain he or she is of the identification.

31 Section 2 (a) Every law enforcement agency shall, by January 1, 2010, adopt written policies for using an
32 eyewitness to identify a suspect.

33 (b) In developing and revising eyewitness identification policies under this section, a law enforcement
34 agency shall consider social scientifically sound procedures and established best practices to enhance
35 the objectivity and reliability of eyewitness identifications and to minimize the possibility of mistaken
36 identifications. Law enforcement agencies shall consider policies that include but are not limited to:

37 (1) Blind administration of an eyewitness identification or, in the case of a photo-array, using the folder
38 system.

39 (2) Procedures to minimize factors that could influence an eyewitness in his or her identification of a
40 suspect or to overstate his or her confidence in an identification, including verbal or nonverbal cues
41 from the administrator.

42 (3) Sequential administration of an eyewitness identification.

43 (4) Administering neutral instructions to the witness prior to an identification procedure.

44 (5) Collecting a confidence judgment from the eyewitness after he or she has made an identification.

45 (6) Documenting the procedure by which the eyewitness views the suspect or a representation of the
46 suspect and documenting the results or outcome of the procedure.

47 (c) Each law enforcement agency shall review and, if necessary, revise their eyewitness identification
48 policies biennially.

49 Section 3. To assist in the adoption of enhanced eyewitness identification procedures, the executive
50 office of public safety shall:

51 (1) promulgate regulations to ensure that all full-time municipal police officers are trained in eyewitness
52 identification best practices by certified instructors, under a set, uniform curriculum.

53 (2) collect the eyewitness identification policies adopted or revised pursuant to section 2 of this chapter
54 and make such policies available to other law enforcement agencies.