

**SENATE . . . . . No.**

---

**The Commonwealth of Massachusetts**

PRESENTED BY:

**Harriette L. Chandler**

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the passage of the accompanying bill:

An Act to reform CORI, restore economic opportunity and improve public safety.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
Harriette L. Chandler	First Worcester
Elizabeth A. Malia	11th Suffolk
Michael O. Moore	Second Worcester
Sonia Chang-Díaz	Second Suffolk

# The Commonwealth of Massachusetts

In the Year Two Thousand and Nine

## AN ACT TO REFORM CORI, RESTORE ECONOMIC OPPORTUNITY AND IMPROVE PUBLIC SAFETY.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Section 172 of chapter 6 of the General Laws is hereby amended by inserting after the first  
2 paragraph the following paragraphs:—

3

4 Agencies, other entities or persons granted access under clause (b) or clause (c) of this section,  
5 and local or regional housing authorities, as provided in the third sentence of the third paragraph of  
6 section 168, shall receive criminal offender record information limited to charges which are either open  
7 or ended in conviction, except as otherwise specifically provided by a separate statute relating to a  
8 particular agency, entity or class of entities.

9 Any such housing authority, agency, entity or other person shall, before making any adverse  
10 decision based on an individual's criminal offender record information report, give the individual a  
11 photocopy of the report, inform the individual which part of the report would prompt an adverse  
12 decision, and afford him an opportunity, in a private discussion, to dispute the accuracy or relevance of  
13 the report's contents. The housing authority, agency, entity or person shall then consider all the  
14 information before making a final decision and shall advise the individual of the decision and the  
15 reasons for it.

16

17 SECTION 2. Said Section 172 is hereby further amended by inserting after the last paragraph the  
18 following paragraph:—

19

20 Notwithstanding the provisions of any general or special law, the board shall adopt  
21 regulations providing that agencies or individuals granted access under clause (b) or clause (c) shall not  
22 be given access to criminal offender record information that the commissioner of probation has the  
23 authority to seal under Section 100A of Chapter 276. These regulations shall in no way restrict access to  
24 criminal offender record information by criminal justice agencies.

25

26 SECTION 3. Section 4 of chapter 151B of the General Laws is hereby amended in subdivision 9 by striking  
27 the first paragraph and inserting in place thereof the following paragraphs:—

28

29 For an employer, employment agency, job training provider, or licensing agency, by himself or  
30 itself or through an agent, notwithstanding any general or special state law to the contrary, in  
31 connection with an application for employment, job training, or licensing, or in connection with the  
32 terms, conditions, or privileges of employment, job training, or licensing, or the transfer, bonding,  
33 promotion, demotion, or discharge of any person, or in any other matter relating to the employment of  
34 any person, to request from the person, orally, in writing, or on any form of application or application  
35 blank, any information which consists of or relates to criminal offender record information, including  
36 arrest data or any information concerning criminal offenses or acts of delinquency committed by any  
37 person before he attained the age of seventeen.

38 It shall further be an unlawful practice for any covered entity to:

- 39 (1) exclude, limit or otherwise discriminate against any person on account of his failure to furnish  
40 such information;
- 41 (2) request or obtain criminal offender record information from any source, unless the subject has  
42 been deemed otherwise qualified and has been conditionally offered the position or license  
43 subject to consideration of any criminal record;
- 44 (3) exclude, limit or otherwise discriminate against any person because his criminal offender record  
45 information consists of (i) an arrest, detention, or disposition regarding any violation of law in  
46 which no conviction resulted, or (ii) a first conviction for any of the following misdemeanors:  
47 drunkenness, simple assault, speeding, minor traffic violations, affray, or disturbance of the  
48 peace, or (iii) any conviction of a misdemeanor where the date of such conviction or the  
49 completion of any period of incarceration resulting therefrom, whichever date is later, occurred  
50 three or more years prior to the employer's request for such criminal offender record  
51 information; or
- 52 (4) exclude, limit or otherwise discriminate against any person on account of the person's merely  
53 having a criminal record, *provided however*, that it shall not be a violation of this subsection if  
54 the person has a criminal record containing one or more convictions which substantially relate  
55 to the circumstances of a particular employment or job training position or licensed activity, and  
56 the decision against the person was not unreasonable based on the totality of the  
57 circumstances.

58

59 SECTION 4. Section 2 of Chapter 93A is hereby amended by inserting after subsection (c) the following  
60 subsection: –

61

62 (d) If any person engaged in trade or commerce in the Commonwealth is inclined to make an  
63 adverse decision as to an individual regarding actual or prospective employment, housing, a license,  
64 admission to an educational program, or any other position based in whole or in part on criminal record  
65 information received from a credit reporting agency, as defined in the Federal Trade Commission Act (15  
66 U.S.C 45 (a) (1)), that person shall first provide the record subject a photocopy of the report from the  
67 credit reporting agency, inform the individual which part of the report would prompt an adverse  
68 decision, and afford him an opportunity, in a private discussion, to dispute the accuracy or relevancy of  
69 the contents of said report, after which the person shall consider all the information before making a  
70 final decision and shall advise the record subject of the decision and the reasons for it. Any adverse  
71 decision based on criminal record information received from a credit reporting agency must be  
72 reasonable in view of the content of the criminal record and the duties and qualifications of the  
73 position. Failure to follow the procedures of this subsection shall constitute an unfair or deceptive act  
74 or practice in the conduct of trade or commerce.

75

76 SECTION 5. Section 100A of Chapter 276 of the General Laws is hereby amended by striking out the first  
77 paragraph through clause (3) and inserting in place thereof the following:—

78

79 Any person having a record of a criminal charge, including any criminal court appearance  
80 and disposition in the commonwealth on file with the commissioner of probation, may, on a form  
81 furnished by the commissioner and signed under the penalties of perjury, request that the  
82 commissioner seal such record. The commissioner shall comply with such request provided that:

- 83 (1) any such record of a misdemeanor charge shall only be eligible for sealing three years after the  
84 person is discharged from incarceration, or upon termination of court supervision, probation, or  
85 parole, whichever condition is met later;  
86 (2) any such record of a felony charge shall only be eligible for sealing seven years after the person is  
87 discharged from incarceration, or upon termination of court supervision, probation, or parole  
88 whichever condition is met later, *provided, however*, that if the person was sentenced under a  
89 statute which allowed for a possible sentence of life imprisonment, the request for sealing shall be  
90 referred for adjudication to a judge of the superior court where the sentencing occurred;  
91 (3) said person was not found guilty of any criminal offense for which he was sentenced to three  
92 months or more of incarceration within the three years preceding such request;

93

94 SECTION 6. Section 100C of Chapter 276 is hereby amended by striking out the first two paragraphs and  
95 inserting in place thereof the following paragraphs:—

96

97           As to any criminal charge wherein a no bill has been returned by the grand jury, the  
98 commissioner of probation shall seal said court appearance and disposition recorded in his files, and the  
99 files of the clerk and the probation officers of the courts in which the proceedings occurred or were  
100 initiated shall likewise seal the charge in the records of the proceedings in their files. The provisions of  
101 this section shall not apply if the defendant makes a written request to the commissioner not to seal the  
102 records of the proceedings.

103

104           As to any criminal charge which results in non-conviction, the record of such criminal charge  
105 shall be considered for sealing according to the following procedure:

- 106 (1) On the first business day of each month the clerk of each court having criminal jurisdiction shall post  
107 in the courthouse for public access a list of non-conviction criminal charges from the previous month  
108 which may be considered for sealing.
- 109 (2) On or before the tenth day of each month, the clerk shall provide notice by mail to any individual  
110 whose charges are listed. Such notice shall consist of the following: the date and title of each  
111 criminal charge; the date of final disposition of each charge; one copy for each charge of the form  
112 prescribed by the Commissioner of Probation for petitioning the court to seal the record of a  
113 criminal charge; and the date, time, and location of the hearing session where sealing shall be  
114 considered, which date shall be the first business day of the following month.
- 115 (3) Any person may object to the sealing of a particular charge by filing with the clerk's office at least  
116 two weeks before the scheduled hearing date a written objection stating the reason or reasons for  
117 the objection. The objection shall be available upon request to the person whose charges are  
118 posted for prospective sealing or to his or her attorney.

119

120           As used in this section, a "non-conviction criminal charge" is one in which the defendant was  
121 found not guilty by the court or a jury, or a finding of no probable cause was made by the court, or a  
122 nolle prosequi was entered, or a dismissal was entered by the court, whether or not said dismissal was  
123 preceded by a continuance without a finding. The term "non-conviction criminal charge" shall not  
124 include any charge the dismissal of which was preceded by a term of active probation wherein the  
125 defendant was required to report to an assigned probation officer on a periodic basis.

126

127           At any court session at which criminal charges are considered for sealing, the court shall  
128 consider as to each charge: (a) the facts and arguments presented by the petitioner in favor of sealing;  
129 (b) the facts and arguments presented by any objector who timely filed an objection; and (c) the general  
130 public interest in access to governmental records, as protected by the First and Fourteenth  
131 Amendments to the United States Constitution.

132

133           If the court concludes that the petitioner has been unable to secure employment, housing, a  
134 license, or admission to an educational program, or has been otherwise excluded from the mainstream  
135 of secure living because of his criminal offender record information, the court may find that a  
136 compelling governmental interest exists to seal the charge or charges under consideration, which  
137 interest overcomes the public interest in access to governmental records. If the court so decides, the  
138 court shall direct the clerk to seal the relevant charge or charges in his files, and the probation  
139 department shall forthwith notify the office of the commissioner of probation and the probation officers  
140 of the courts in which the proceedings occurred or were initiated, who shall likewise seal the charges of  
141 the proceedings in their files.

142

143 SECTION 7. Said Section 100C of Chapter 276 is hereby further amended by inserting after the last  
144 paragraph the following paragraph:—

145           Failure of the court to seal a given charge shall not act as a bar to later sealing petitions  
146 regarding the same charge.

147

148 SECTION 8. No provision of this act shall be interpreted to restrict access by criminal justice agencies to  
149 criminal offender record information.

150